

**DOJ Section 75** 

#### **EQUALITY SCREENING FORM**

Title of Policy: Police Pension (Amendment No.2.) Regulations (NI) 2024

The Legal Background – Under section 75 of the Northern Ireland Act 1998, the Department is required to have due regard to the need to promote equality of opportunity:

- between person of different religious belief, political opinion, racial group, age, marital status or sexual orientation;
- between men and women generally;
- between persons with a disability and persons without; and,
- between persons with dependants and persons without<sup>1</sup>.

Without prejudice to the obligations set out above, the Department is also required to:

- have regard to the desirability of promoting good relations between persons of different religious belief, political opinion or racial group; and
- meet legislative obligations under the Disability Discrimination Order.

#### Introduction

- **Part 1. Policy scoping** asks public authorities to provide details about the policy, procedure, practice and/or decision being screened and what available evidence you have gathered to help make an assessment of the likely impact on equality of opportunity and good relations.
- **Part 2. Screening questions** asks about the extent of the likely impact of the policy on groups of people within each of the Section 75 categories. Details of the groups consulted and the level of assessment of the likely impact. This includes consideration of multiple identity and good relations issues.
- **Part 3. Screening decision** guides the public authority to reach a screening decision as to whether or not there is a need to carry out an equality impact assessment (EQIA), or to introduce measures to mitigate the

likely impact, or the introduction of an alternative policy to better promote equality of opportunity and/or good relations.

**Part 4. Monitoring** – provides guidance to public authorities on monitoring for adverse impact and broader monitoring.

**Part 5. Approval and authorisation** – verifies the public authority's approval of a screening decision by a senior manager responsible for the policy.

The <u>flowchart</u> details the equality screening process.

#### Part 1. Policy scoping

The first stage of the screening process involves scoping the policy under consideration. The purpose of policy scoping is to help prepare the background and context and set out the aims and objectives for the policy, being screened. At this stage, scoping the policy will help identify potential constraints as well as opportunities and will help the policy maker work through the screening process on a step by step basis.

Public authorities should remember that the Section 75 statutory duties apply to internal policies (relating to people who work for the authority), as well as external policies (relating to those who are, or could be, served by the authority).

Information about the policy

#### Name of the policy:

Police Pension (Amendment No.2.) Regulations (NI) 2024

Is this an existing, revised or a new policy?

revised

What is it trying to achieve? (Intended aims/outcomes)

The proposed draft Regulations amend regulation 169 to the Police Pensions Regulations Scheme (NI) 2015 ("2015 Regulations").

The amendment is designed to maintain the viability of the 2015 Police Pension Scheme which following the 2020 NI Police Pension Scheme Valuation by the Government Actuary (under part 12 of the 2015 Regulations) has resulted in a requirement to amend the employees' contribution rate in order to ensure a shortfall in the employee contribution yield for the period 1 April 2024 to 31 March 2027 is resolved.

Are there any Section 75 categories which might be expected to benefit from the intended policy? If so, explain how.

Persons of different age - In order to provide some protection to officers at lower ranks who are paid less than senior officers, the increase in employee contributions has been designed to provide the least impact upon PSNI officers.

In line with the NI Executive policy regarding the protection of the lower paid, those attested officers who are lower earners, will pay a lower employee contribution rate to those attested officers who are higher earners. DoJ considers that this is a positive equality impact.

#### Who initiated or wrote the policy?

The Department of Finance initiated the policy in that under section 11 of the Public Service Pensions Act (NI) 2014 a defined benefit scheme (which includes the police pension scheme) must provide for an actuarial valuation of the scheme carried out in accordance with directions provided by the Department of Finance (DoF).

The Department of Justice owns the policy for Northern Ireland Police Pension Scheme. Northern Ireland Policing Board/ Police Service of Northern Ireland implement the policy.

The Department of Justice is required to seek the Department of Finance consent to the making of these regulations under section 3(5) of the Public Service Pension Act (Northern Ireland) 2014.

# Who owns and who implements the policy?

The Department of Justice owns the policy for Police Pension Schemes. Northern Ireland Policing Board/ Police Service of Northern Ireland implement the policy.

The Department of Justice is required to seek the Department of Finance consent to the making of these regulations under section 3(5) of the Public Service Pension Act (Northern Ireland) 2014.

#### Implementation factors

Are there any factors which could contribute to/detract from the intended aim/outcome of the policy/decision?

financial

✓

#### legislative ✓

Following the 2020 Police pension valuation results, the employee contribution rate will increase by 0.2% for members who earn over £27k. While the increase was applicable from 1 April 2024 due to the delay in resolution of the 2023/24 police pay as a result of the absence of an Assembly, the Permanent Secretary agreed to the pragmatic approach recommended by the Scheme Advisory Board to defer this increase to 1 April 2025.

Subsequently on 5 August 2024, having noted the DoF instruction that the target yield of 13.7% to meet the shortfall must be met directly by member contributions within this valuation period but no later than 31 March 2027, you agreed to the SABNI recommendation based upon discussion with the Government Actuary to revise the employee contribution bandings and rate from 1 April 2025 to 31 March 2027 in order to reflect the best outcome for scheme members.

The Department of Justice is required to seek the Department of Finance consent to the making of these regulations under section 3(5) of the Public Service Pension Act (Northern Ireland) 2014.

other, please specify:

#### Main stakeholders affected

Who are the internal and external stakeholders (actual or potential) that the policy will impact upon? (please delete as appropriate)

staff

service users

other public sector organisations

voluntary/community/trade unions

☑other, please specify: active members of the police pension scheme.

However, it is not compulsory to be a member of the scheme and membership is by consent.

# Other policies with a bearing on this policy

• what are they?

- The Police Pension (Northern Ireland) Regulations 2009/ The Police Pensions Regulations (NI) 2015
- Police (NI) Act 2000
- Public Service Pension Act (NI) 2014
  - who owns them?
- Department of Justice
- HM Treasury/ Department of Finance

#### Available evidence

Evidence to help inform the screening process may take many forms. Public authorities should ensure that their screening decision is informed by relevant data. The Commission has produced this guide to <u>signpost to S75 data</u>.

What <u>evidence/information</u> (both qualitative and quantitative) have you gathered to inform this policy? Specify <u>details</u> for each of the Section 75 categories.

#### **Religious belief** evidence / information:

There is no statistical analysis available for this category.

#### **Political Opinion** evidence / information:

There is no statistical analysis available for this category.

# **Racial Group** evidence / information:

There is no statistical analysis available for this category.

# **Age** evidence / information:

There is no statistical analysis available for this category.

#### **Marital Status** evidence / information:

There is no statistical analysis available for this category.

#### **Sexual Orientation** evidence / information:

There is no statistical analysis available for this category.

#### **Men & Women generally** evidence / information:

There is no statistical analysis available for this category.

**Disability** evidence / information: There is no statistical analysis available for this category.

**Dependants'** evidence / information: There is no statistical analysis available for this category.

#### Needs, experiences and priorities

Taking into account the information referred to above, what are the different needs, experiences and priorities of each of the following categories, in relation to the particular policy/decision?

Specify <u>details</u> of the <u>needs</u>, <u>experiences and priorities</u> for each of the Section 75 categories below:

**Religious belief:** These amendments will not result in any different needs, experiences or priorities for Police Pension Scheme members in relation to this section 75 category

**Political Opinion:** These amendments will not result in any different needs, experiences or priorities for Police Pension Scheme members in relation to this section 75 category

**Racial Group:** These amendments will not result in any different needs, experiences or priorities for Police Pension Scheme members in relation to this section 75 category

**Age:** These amendments will not result in any different needs, experiences or priorities for Police Pension Scheme members in relation to this section 75 category

**Marital status:** These amendments will not result in any different needs, experiences or priorities for Police Pension Scheme members in relation to this section 75 category

**Sexual orientation:** These amendments will not result in any different needs, experiences or priorities for Police Pension Scheme members in relation to this section 75 category

**Men and Women Generally:** These amendments will not result in any different needs, experiences or priorities for Police Pension Scheme members in relation to this section 75 category

**Disability:** It is not considered that the proposed changes will result in any different needs, experiences or priorities for Police Pension Scheme members in relation to this section 75 category.

**Dependants:** These amendments will not result in any different needs, experiences or priorities for Police Pension Scheme members in relation to this section 75 category

# Part 2. Screening questions

#### Introduction

In making a decision as to whether or not there is a need to carry out an equality impact assessment, the public authority should consider its answers to the questions 1-4 which are detailed below.

If the public authority's conclusion is **none** in respect of all of the Section 75 equality of opportunity and/or good relations categories, then the public authority may decide to screen the policy out. If a policy is 'screened out' as having no relevance to equality of opportunity or good relations, a public authority should give details of the reasons for the decision taken.

If the public authority's conclusion is <u>major</u> in respect of one or more of the Section 75 equality of opportunity and/or good relations categories, then consideration should be given to subjecting the policy to the equality impact assessment procedure.

If the public authority's conclusion is **minor** in respect of one or more of the Section 75 equality categories and/or good relations categories, then consideration should still be given to proceeding with an equality impact assessment, or to:

- · measures to mitigate the adverse impact; or
- the introduction of an alternative policy to better promote equality of opportunity and/or good relations.

# In favour of a 'major' impact

- a) The policy is significant in terms of its strategic importance;
- b) Potential equality impacts are unknown, because, for example, there is insufficient data upon which to make an assessment or because they are complex, and it would be appropriate to conduct an equality impact assessment in order to better assess them;
- c) Potential equality and/or good relations impacts are likely to be adverse or are likely to be experienced disproportionately by groups of people including those who are marginalised or disadvantaged;
- d) Further assessment offers a valuable way to examine the evidence and develop recommendations in respect of a policy about which there are

- concerns amongst affected individuals and representative groups, for example in respect of multiple identities;
- e) The policy is likely to be challenged by way of judicial review;
- f) The policy is significant in terms of expenditure.

# In favour of 'minor' impact

- a) The policy is not unlawfully discriminatory and any residual potential impacts on people are judged to be negligible;
- b) The policy, or certain proposals within it, are potentially unlawfully discriminatory, but this possibility can readily and easily be eliminated by making appropriate changes to the policy or by adopting appropriate mitigating measures;
- c) Any asymmetrical equality impacts caused by the policy are intentional because they are specifically designed to promote equality of opportunity for particular groups of disadvantaged people;
- d) By amending the policy there are better opportunities to better promote equality of opportunity and/or good relations.

#### In favour of none

- a) The policy has no relevance to equality of opportunity or good relations.
- b) The policy is purely technical in nature and will have no bearing in terms of its likely impact on equality of opportunity or good relations for people within the equality and good relations categories.

Taking into account the evidence presented above, consider and comment on the likely impact on equality of opportunity and good relations for those affected by this policy, in any way, for each of the equality and good relations categories, by applying the screening questions given overleaf and indicate the level of impact on the group i.e. minor, major or none.

#### **Screening questions**

1. What is the likely impact on equality of opportunity for those affected by this policy, for each of the Section 75 equality categories?

Please provide <u>details of the likely policy impacts</u> and <u>determine the level of impact</u> for each S75 categories below i.e. either minor, major or none.

Details of the likely policy impacts on **Religious belief**: (insert text here) What is the level of impact? Minor / Major / None (Underline as appropriate)

Details of the likely policy impacts on **Political Opinion**: (insert text here) What is the level of impact? Minor / Major / None (Underline as appropriate)

Details of the likely policy impacts on **Racial Group**: (insert text here) What is the level of impact? Minor / Major / None (Underline as appropriate)

Details of the likely policy impacts on **Age**: (insert text here) What is the level of impact? Minor / Major / None (Underline as appropriate)

Details of the likely policy impacts on **Marital Status**: (insert text here) What is the level of impact? Minor / Major / None (Underline as appropriate)

Details of the likely policy impacts on **Sexual Orientation**: What is the level of impact? Minor / Major / None (Underline as appropriate)

Details of the likely policy impacts on **Men and Women**: (insert text here) What is the level of impact? Minor / Major / None (Underline as appropriate)

Details of the likely policy impacts on **Disability**: (insert text here) What is the level of impact? Minor / Major / None (Underline as appropriate)

Details of the likely policy impacts on **Dependants**:
What is the level of impact? Minor / Major / None (Underline as appropriate)

# 2. Are there opportunities to better promote equality of opportunity for people within the Section 75 equalities categories? Yes/No

Detail opportunities of how this policy could promote equality of opportunity for people within each of the Section 75 Categories below:

# Religious Belief - If Yes, provide details:

If No, provide <u>reasons</u>: No, the draft Regulations do not provide any opportunity to better promote good relations regarding religious belief within the proposed changes.

#### Political Opinion - If Yes, provide details:

If No, provide <u>reasons</u> No, the draft Regulations do not provide any opportunity to better promote good relations regarding political opinion within the proposed changes.

#### Racial Group - If Yes, provide details:

If No, provide <u>reasons</u> No, the draft Regulations do not provide any opportunity to better promote good relations regarding racial group with the remit of the proposed changes.

Age - If Yes, provide <u>details:</u> The aim of this change will provide an element of protection to lower ranking officers who tend to make up the lower paid cohort within the PSNI.

If No, provide <u>reasons:</u>

# Marital Status - If Yes, provide details:

If No, provide <u>reasons</u> None, as the proposed draft Regulations will apply equally to all relevant scheme members regardless of marital status.

# Sexual Orientation - If Yes, provide <u>details:</u>

If No, provide <u>reasons</u>: None, as the proposed draft Regulations will apply equally to all relevant scheme members regardless of sexual orientation.

# Men and Women generally - If Yes, provide details:

If No, provide <u>reasons:</u> These amendments will not result in any different needs, experiences or priorities for Police Pension Scheme members in relation to this section 75 category.

#### **Disability -** If Yes, provide <u>details:</u>

If No, provide <u>reasons:</u> It is not considered that the proposed changes will result in any different needs, experiences or priorities for Police Pension Scheme members in relation to this section 75 category.

# **Dependants -** If Yes, provide <u>details:</u>

If No, provide <u>reasons</u>: These amendments will not result in any different needs, experiences or priorities for Police Pension Scheme members in relation to this section 75 category.

3. To what extent is the policy likely to impact on good relations between people of different religious belief, political opinion or racial group?

Please provide <u>details of the likely policy impact</u> and <u>determine the level of impact</u> for each of the categories below i.e. either minor, major or none.

Details of the likely policy impacts on **Religious belief**: (insert text here) What is the level of impact? Minor / Major / None (Underline as appropriate)

Details of the likely policy impacts on **Political Opinion**: (insert text here) What is the level of impact? Minor / Major / None (Underline as appropriate)

Details of the likely policy impacts on **Racial Group**: (insert text here) What is the level of impact? Minor / Major / None (Underline as appropriate)

4. Are there opportunities to better promote good relations between people of different religious belief, political opinion or racial group?

Detail opportunities of how this policy could better promote good relations for people within each of the Section 75 Categories below:

# Religious Belief - If Yes, provide details:

If No, provide <u>reasons:</u> None, as the proposed draft Regulations will apply equally to all relevant scheme members regardless of their religious belief in receipt of a pension.

#### Political Opinion - If Yes, provide details:

If No, provide <u>reasons</u> None, as the proposed draft Regulations will apply equally to all relevant scheme members regardless of their political opinion in receipt of a pension.

#### Racial Group - If Yes, provide details:

If No, provide <u>reasons</u> None, as the proposed draft Regulations will apply equally to all relevant scheme members regardless of their racial group in receipt of a pension.

#### Additional considerations

#### **Multiple identity**

Generally speaking, people can fall into more than one Section 75 category. Taking this into consideration, are there any potential impacts of the policy/decision on people with multiple identities? (For example; disabled minority ethnic people; disabled women; young Protestant men; and young lesbians, gay and bisexual people).

No, it is not considered that the draft Regulations would have any differential impact to the Police Pension Scheme members for those with multiple identities.

#### Part 3. Screening decision

If the decision is not to conduct an equality impact assessment, please provide details of the reasons.

None, as the proposed draft Regulations will apply equally to all relevant scheme members regardless of their S75 category in receipt of a pension. The amendment fulfils a statutory requirement to ensure the continuing viability of, and to future proof, the 2015 police pension scheme.

If the decision is not to conduct an equality impact assessment the public authority should consider if the policy should be mitigated or an alternative policy be introduced - please provide details.

#### N/A

If the decision is to subject the policy to an equality impact assessment, please provide details of the reasons.

#### N/A

All public authorities' equality schemes must state the authority's arrangements for assessing and consulting on the likely impact of policies adopted or proposed to be adopted by the authority on the promotion of equality of opportunity. The Commission recommends screening and equality impact assessment as the tools to be utilised for such assessments. Further advice on equality impact assessment may be found in a separate Commission publication: Practical Guidance on Equality Impact Assessment.

#### **Mitigation**

When the public authority concludes that the likely impact is 'minor' and an equality impact assessment is not to be conducted, the public authority may consider mitigation to lessen the severity of any equality impact, or the introduction of an alternative policy to better promote equality of opportunity or good relations.

Can the policy/decision be amended or changed or an alternative policy introduced to better promote equality of opportunity and/or good relations?

If so, **give the reasons** to support your decision, together with the proposed changes/amendments or alternative policy.

N/A

#### **Timetabling and prioritising**

Factors to be considered in timetabling and prioritising policies for equality impact assessment.

If the policy has been 'screened in' for equality impact assessment, then please answer the following questions to determine its priority for timetabling the equality impact assessment.

On a scale of 1-3, with 1 being the lowest priority and 3 being the highest, assess the policy in terms of its priority for equality impact assessment.

Priority criterion [Author pick 1, 2 or 3 if a full EQIA is to take place]

Effect on equality of opportunity and good relations -

Social need

Effect on people's daily lives

Relevance to a public authority's functions

Note: The Total Rating Score should be used to prioritise the policy in rank order with other policies screened in for equality impact assessment. This list of priorities will assist the public authority in timetabling. Details of the Public Authority's Equality Impact Assessment Timetable should be included in the quarterly Screening Report.

Is the policy affected by timetables established by other relevant public authorities?

#### N/A

If yes, please provide details.

#### Part 4. Monitoring

Public authorities should consider the guidance contained in the Commission's Monitoring Guidance for Use by Public Authorities (July 2007).

The Commission recommends that where the policy has been amended or an alternative policy introduced, the public authority should monitor more broadly than for adverse impact (See Benefits, P.9-10, paras 2.13 – 2.20 of the Monitoring Guidance).

Effective monitoring will help the public authority identify any future adverse impact arising from the policy which may lead the public authority to conduct an equality impact assessment, as well as help with future planning and policy development.

Further advice on monitoring can be found at: <u>ECNI Monitoring Guidance for</u> Public Authorities

#### Part 5 - Approval and authorisation

Screened by: Antonia Hoskins

Position/Job Title: Police Pension Policy lead

Date:29 August 2024

Approved by: Lynne Curran

Position/Job Title: Deputy Director

Date: 20 September 2024

**Prior to final approval** the Screening Form should be forwarded to <a href="DOJESSS@justice-ni.gov.uk">DOJESSS@justice-ni.gov.uk</a> for comment/quality assurance. Contact the branch should you require advice or have any queries prior to this stage.

Any NIPS forms should also be forwarded to <a href="mailto:Peter.Grant@justice-ni.gov.uk">Peter.Grant@justice-ni.gov.uk</a>

Note: A copy of the Screening Template, for each policy screened should be 'signed off' and approved by a senior manager responsible for the policy, made easily accessible on the DoJ website as soon as possible following completion and made available on request.

Separately from undertaking screening of the policy, consideration must also be given in respect of undertaking a Rural Needs Impact Assessment (RNIA). This is to ensure that public authorities comply with their duty under Section 1(1) of the Rural Needs Act (NI) 2016. Full information including templates and a useful checklist are available on the <a href="DAERA">DAERA</a> website.